

## State Program Managment Unit DELHI STATE HEALTH MISSION

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## **Tender for Concurrent Audit 2018-19**

The State Health Society (Delhi) invites Proposals from firms of Chartered Accountants registered with ICAI / empanelled with C&AG and which meet all the minimum conditions as per the eligibility criteria given in Request for Proposal (RFP), for carrying out Monthly Concurrent Audit of all programs (including NDCPs) for State Health Society, Delhi under NHM.

**Detailed Request for Proposal** (**RFP**) comprising Background, Terms of Reference (TOR) and Guidelines for submitting the proposal can be downloaded from the website <a href="www.health.delhigovt.nic.in">www.health.delhigovt.nic.in</a> www.dshm.delhi.gov.in **from 22-02-2018 onwards.** 

## **Important Dates for the selection process:**

i) Date for pre-bid conference: 01/03/2018-at 11:00 AM

ii)Last date for submission of Proposal to SHS: 19/03/2018 at 02:30 PM

iii) Date of opening Technical bid at SHS: 19/03/2018 at 03:00 PM

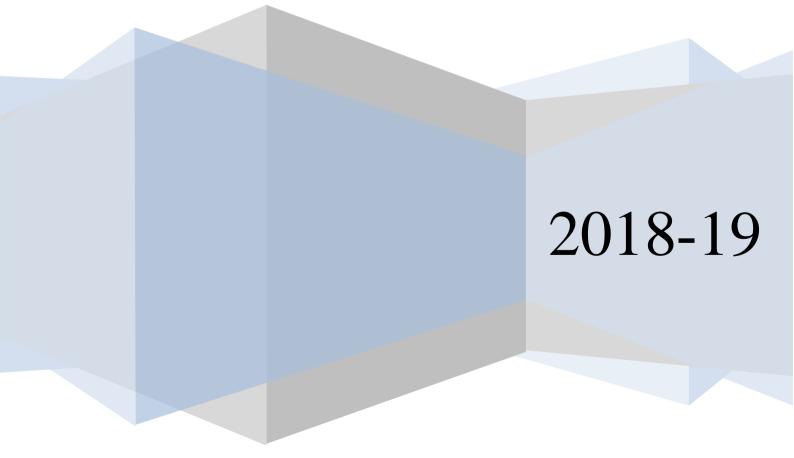
iv) Date of opening Financial bids at SHS 23/03/2018 at 03:00 PM

Venue for Pre-bid Conference {appointment of Concurrent auditor for State Health Society (SHS)}: Conference Hall, B-wing, 6<sup>th</sup> Floor, Vikas Bhawan-II, Civil Lines,New Delhi-110054.

-Sd-Mission Director State Health Society (Delhi)

## Request for Proposal (RFP)

For Appointment of Monthly Internal Auditor for State Health Society (SHS) of all programmes under NHM including NDCPs and State specific schemes.



#### **REQUEST FOR PROPOSAL (RFP) -**

State Health Society, Delhi seeks to invite Proposals from Firms of chartered Accountants registered with ICAI as on 01.01.2017/2018 (CAG empanelled Chartered Accountants firms) meeting the minimum eligibility criteria for providing their services for Monthly Internal Audit of State Health Society (Delhi) for Financial year 2018-19.

The details about the background of the auditee, the units to be covered in the audit, scope of work, terms of reference, and the eligibility criteria for selection of the C. A. firms are given in the following paragraphs.

## Appendix-I

## Terms of Reference (ToR)

- 1. National Health Mission (NHM) of the Ministry of Health & Family Welfare Gol was launched in May, 2013 with submission -- National Rural Health Mission (NRHM launched on 12 April, 2005) and National Urban Health Mission (NUHM) to improve medical facilities in the country. The NHM seeks to provide accessible, affordable and quality health care to the the vulnerable sections. It also seeks to reduce the Maternal Mortality Ratio (MMR) in the country from 407 to 100 per 1,00,000 live births, Infant Mortality rate (IMR) from 60 to 30 per 1000 live births and the Total Fertility Rate (TFR) from 3.0 to 2.1 within the 7 year period of the Mission.
- 2. One of the visions of the Mission is to increase public spending on health from 0.9% to 2-3% of GDP, with the improved arrangement for community financing and risk pooling. The NRHM has provided an umbrella under which the existing Reproductive and Child Health Programme (RCH) and various National Disease Control Programmes (NDCPs) have been repositioned.
- 3. At present the following Schemes come under the National Health Mission:
  - A. NRHM- RCH Flexible pool
    - i. RCH- Reproductive & Child Health
    - ii. MFP- Mission Flexible pool
    - iii. RI- Routine Immunization
    - iv. IPPI- Integrated Pulse Polio Immunization
    - v. IDD- Iodine Deficiency Disorder
  - B. NUHM Flexible pool
  - C. Flexible pool for communicable Diseases (CD)
    - i. NVBDCP- National Vector Borne Disease Control Programme
    - ii. RNTCP- Revised National Tuberculosis Control Programme
    - iii. NLEP- National Leprosy Eradication Programme
    - iv. IDSP- Integrated Diseases Surveillance Project
  - D. Flexible pool for Non-communicable disease (NCD)
    - i. NTPCB- National Trachoma & Blindness control Programme
    - ii. NMHP- National Mental Health Programme
    - iii. NPCDCS- National Program for Prevention and Control of Cancer, Diabetes, Cardiovascular, Disease and Stroke
    - iv. NPHCE- National Program for Health care for Elderly
    - v. NPPCD- National Program for Prevention and Control of Deafness
    - vi. NI-NCD- New Initiative under NCD i.e. NOHP, NTCP)
  - E. Intersectoral Convergence
  - F. Any state funded scheme.

(Note: - There are many locations at state level, detail are as per Annexure-01 & Annexure 2)

- 4. Funding & Accounting Arrangements: Funds for the various programs are transferred to the States from the Government of India in the form of Grants-in-Aid to SHS on the basis of respective State Programme Implementation Plan (SPIPs). Under the umbrella of the integrated SHS, each program has separate bank accounts, maintains separate books of accounts and other financial records as required under each program and also submit separate financial activity reports at varying frequencies to the respective monitoring unit in MOHFW (GOI).
- 5. Financing by Development Partners/ Donors: Some of the programs are supported by development partners such as the World Bank, DFID, UNFPA, European Union, GFATM etc for which grant/credit agreements have been entered into by GoI with the respective development partners. Compliance with specific fiduciary requirements of the development partners will additionally need to be reported by the auditors. Copies of the legal agreements and other project documents will be provided to the auditors.
- 6. Objective of audit services: The objective of the audit is to ensure that MOHFW receives adequate, independent, professional audit assurance that the grant proceeds provided by MOHFW are used for purposes intended in line with approved PIPs and AWP of individual programs and that the annual financial statements are free from material mis-statements and the terms of the credit/ loan agreements of the development partners are complied with in all material respects. The objective of the audit of the financial statements is to enable the auditor to express a professional opinion as to whether the (1) the financial statements give a true and fair view of the Financial Position of the SHS at the end of each fiscal year and of the funds received and expenditure incurred for the accounting period ended.(2) the funds were utilized for the purposes for which they were provided and (3) where programs are financed by development partners, the respective program expenditures are eligible for financing under the relevant grant/credit agreement. As well as preparation of Financial Statements of the State Health Societies i.e. (Balance Sheet, Income & Expenditure, Receipt & Payment, together with relevant accounting policies, notes to accounts and schedules (Bank Reconciliation Statements, Statement of Funds Position, and other statements as stated in guidelines)

The books of accounts maintained by the State Health Society and other participating implementing units (Blocks, PHCs, sub centers and CHMOs etc) shall form the basis for preparation of the financial statements for the state as a whole.

7. **Standards:** The audit will be carried out in accordance with **Engagement & Quality Control Standards** (**Audit & Assurance Standards**) issued by the Institute of Chartered Accountants of India in this regard. The auditor should accordingly consider materiality when planning and performing (except where a certain minimum coverage of implementing units is specified) the audit to reduce the risk to an acceptable level that is consistent with the objective of the audit. In addition, the auditor should specifically consider the risk of material misstatements in the financial statements resulting from fraud.

### 8. Contents Audit Report

- (A) Concurrent Audit Report of a "State Health Society-DELHI" should contain the following financial statement and document.
- a. Duly filled in Checklist provided in the guidelines (Appendix-IV)
- b. Financial statement as prescribed
- c. Audit Trial Balance
- d. Audited Receipt & Payment A/C
- e. Audited Income & Expenditure A/
- f. Balance sheet
- g. Audited SOE
- h. Bank Reconciliation Statement
- i. List of outstanding advances Activity wise & Age-wise
- j. Observation and Recommendation of Auditor particularly covering the following aspects:
- k. Deficiencies noticed in internal control
- I. Suggestions to improve the internal control
- m. Extent of non-compliance with Guidelines issued by GOI
- n. Action Taken by State Health Society on the previous audit observation, along with his observation on the same.

#### Notes:

- Soft copy and Hard Copy of the audit report needs to be submitted to STATE and respective SPOs at the state level.
- 2. The reports at the state level will include consolidated report of RCH, Additionalities under NHM, Immunization and NDCPs etc. In addition, it should also include instances of misappropriation/ unauthorised diversion of funds as noticed during the audit.
- 9. It must be ensured that the Audit reports of the State Health Society-DELHI for each month should be submitted by 10<sup>TH</sup> of next month. It should cover the following points as per the checklist & annexure provided:

Checklist	Annexure
A) Reporting requirements as per GOI guidelines	A) Cash Book
B) Maintenance of Books of Accounts	B) Budget Control Register
C) Receipt & Incomes	C) Assets Register
D) Payments & Expenditure	D) Advance tracking register
E) Asset side	E) Agewise analysis of advances
F) Liability side	F) Bank Reconciliation Statement

The Check list & Annexure above should be prepared in consultation with accounts functionaries and duly signed copy may submitted by the Concurrent Auditor.

**Scope & Coverage of audit:** Concurrent audit is a systematic examination of financial transactions on a regular basis to ensure accuracy, authenticity, compliance with procedure and guidelines. The emphasis under concurrent audit is not on test checking but on substantial checking of transaction. It is an ongoing appraisal of the financial health of an entity to determine whether the financial management arrangements (including internal control mechanism) are effectively working and identify areas of improvement to enhance efficiency.

#### **Objective**

The key objective of the concurrent Audit includes:

- i. To ensure voucher/evidence based on payment to improve transparency
- ii. To ensure accuracy and timeliness in maintenance of book of accounts
- iii. To improve accuracy and timeliness of financial reporting specially at sub-district levels.
- iv. To ensure compliance with laid down systems, procedures and policies
- v. To regularly track, follow up and settle advances on a priority basis
- vi. To asses & improve overall internal control systems

## Scope of audit

The responsibilities of the concurrent auditors should include reporting on the adequacy of internal controls, the accuracy and propriety of transaction, the extent to which assets are accounted for and safeguarded, and the level of compliance with financial norms and procedures of the operational guidelines.

The concurrent audit should be carried out both at State as well as District level.

The scope of work of "State Concurrent Auditors-DELHI (SHS)" is as follows-

- i. Audit of the SHS accounts and expenditure incurred by SHS
- ii. Verification of Quarterly FMRs with Books of Accounts.
- iii. Audit of Advance at the SHS level
- iv. Audit of the Provisional Utilization Certificates sent to GOI
- v. Monitoring timely submission of the District concurrent audit reports
- vi. Detailed analysis and compilation of the District concurrent audit reports annually.

- vii. Vetting of the State Action Taken reports and providing observation thereon
- viii. Follow-up & monitoring over the ATRs prepared by district on the observations made in the audit
- ix. Preparation of Quarterly Executive summary to be sent to GOI in the prescribed format
- x. Any other evaluation work, as desired by the State Audit Committee
- xi. Review of the SHS Account and expenditure incurred by the SHS at least once in a year
- xii. Audit financial Statement of SHS at least once in a year
- xiii. Certification of the statement of Expenditure of State Health Society
- xiv. Comparison between financial and physical performance and analysis
- xv. Filling in the checklist provided
- xvi. Vetting of the State ATRs and providing observation thereon.
- xvii. Concurrent Audit will be carried out on "monthly basis"

#### Coverage

1. The state Concurrent Auditor should ensure coverage of all State Units every month and of all the districts once in a year.

In conducting the audit special attention should be paid to the following:

- a) An assessment of adequacy of the project financial systems, including financial controls. This should include aspects such as adequacy and effectiveness of accounting, financial and operational controls; level of compliance with established policies, plans and procedures; reliability of accounting systems, data and financial reports; methods of remedying weak controls; verification of assets and liabilities; a specific report on this aspect would be provided by the auditor annually as part of the management letter
- b) Funds have been spent in accordance with the condition laid down by the Department of Health & Family Welfare, Government of India/Delhi from time to time with due attention to economy and efficiency, and only for the purpose for which the financing was provided. Counterpart contribution from State Government, where required has been provided.
- c) Goods and services financed have been procured in accordance with the relevant procurement guidelines issued by the Gol. However, for various programmes, special attention must be paid to the requirements of the agreement between Gol and development partners (such as for RCH-II, RNTCP, IDSP and NVBDCP). Such requirements are available within the State concerned Program Officers. For such externally funded programmes, auditor must satisfy that all expenditure, including procurement of goods and services have been carried out as per the procurement manual of the individual programmes and guidelines issued by the Programme Divisions of Gol and have all the necessary supporting documentation.
- d) Expenditures if any, ineligible for financing by the development partners (as documented in the Development Credit Agreement with IDA and equivalent agreement with DFID) are disclosed adequately in the financial statements.
- e) All necessary supporting documents, records and accounts have been kept in respect of the project.
- f) The auditors are requested to put up the outputs in the Appendix enclosed.
- g) General: The auditor should be given access to any information relevant for the purpose of conducting the audit. This will normally include (other than all financial and procurement records) the SPIPs, AWPs, MOU/LOU signed between MOHFW and the State/ SHS, instructions issued by MOHFW regarding scheme guidelines (e.g. JSY), administrative orders issued by the SHS/ DOHFW/ Directorate of Health including cost norms etc. Where programs are financed by Development Partners copies of the legal agreement, project appraisal document should be made available to the auditors. State Health Society (SHS) reserves the right to accept or reject any

application without giving any explanation and change the evaluation criteria as per its requirements in the interest of organization.

- 10. Eligibility Criteria for State Health Society: The firm must:
- (a) empanelled with C & AG / registered with ICAI and their Head offices/ Branch Offices should be located in Delhi;
- (b) have at least 1 fellow member of the ICAI;
- (c) have an average turnover of Rs.8 lacs p.a in the last three years;
- (d) Firm must have an experience of more than ten years.
- (e) An EMD of Rs. 10,000/- only by Bank Draft/FDR payable to State Health Society, NUHM Flexible Pool Account

The selected firm would have to submit signed copy of report on monthly basis (within 10 days of end of month) to State Health Society & all State Programme Officers

### 11. Guidelines for Submitting the Proposals:

- a) The original and all copies of the Technical Proposal shall be placed in a sealed envelope clearly marked "Technical Proposal." Similarly, the original Financial Proposal shall be placed in a separate sealed envelope clearly marked "Financial Proposal." followed by the name of the assignment, and with a warning "Do Not Open With The Technical Proposal." The envelopes containing the Technical and Financial Proposals shall be placed into an outer envelope and sealed. This outer envelope shall bear the submission address, reference number and title of the Assignment, and be clearly marked "Do Not Open, Except In Presence Of The STANDING COMMITTEE FOR AUDIT". The Society shall not be responsible for misplacement, losing or premature opening if the outer envelope is not sealed and/or marked as stipulated. This circumstance may be case for Proposal rejection. If the Financial Proposal is not submitted in a separate sealed envelope duly marked as indicated above, this will constitute grounds for declaring the Proposal non-responsive.
- b) Proposals for Monthly Concurrent Audit of State Health Society-Delhi should be submitted to State Health Society Delhi office.
- c) Firms have to score at least 65% Marks in technical evaluation. Financial bids of only those firms who meet given eligibility criteria and qualify technically i.e. scores at least 65% marks in technical evaluation will be opened. The lowest i.e L-1 Bidder in financial bids will be awarded the contract under two bid systems.
- d) Minimum Fees:- Minimum fee for quoting the tender is Rs. 7,500/- per month inclusive of all.
- e) If lowest rates of 2 or more firms are found same than L1 will be decided on the basis of highest mark obtained in the technical bid. If the marks obtained in technical bid are also same, then L1 will be decided on the basis of experience of those bidders for NHM/NRHM Audits and further if this experience is also same then on the basis of age of firm from the date of establishment of the CA-firm.
- f) If the last date of bid submission declared Public holiday then next working day will be last date.

## **ELIGIBILITY CRITERIA & TECHNICAL EVALUATION (FOR STATE HEALTH SOCIETY Delhi)**

Sr.No.	Criteria	Minimum Criteria	Max Marks	Evaluation Criteria
1.	No. of FCAs associated	1 FCAs	10	10 Marks
	with the firm for not less			
	than three years			
2.	Experience of the Firm	10 years	5	
	(More than 10 years)			
3.	Turnover of the firm	Minimum 8 Lakhs	5	
	(Average annual in last			
	three financial years)			
4.	Nature of Experience			
	1. Govt. Social Sector		15	3 Mark per audit
	Audit			
	2. No. of Internal Audit		5	1 Mark per audit
	assignments of			
	Corporate/NGO/Societies			
	etc. except Bank Branch			
	Audit			
	3.NHM Internal Audit		10	5 Mark per audit
		TOTAL	50	
	Name of Member:	Sign/designation/date		

**Supporting Documents for Eligibility Criteria:** Following supporting documents **must be submitted** by the firm along with the technical proposal:

For S. No. 1 & 2, the firm must submit an attested copy of Certificate of ICAI as on 01.01.2017/2018.

For S. No. 3, the firm **must submit** a copy of the balance sheet for the last three years.

For S. No.4, the firm <u>must submit</u> a copy of the appointment letters from the auditee organizations.

## **Scope of Monthly Concurrent Audit:**

- 1. There shall be a concurrent audit of the accounts of all the activities carried out by the SHS every month. The audit will cover examining of accounts of State Health Society kept at Office of SHS (D), other units which have received funds from GOI/ GNCTD etc. The scope of audit covers all activities being implemented under NHM, viz., (a) RCH, (b) Additionalities under NHM, (c) Immunization (c1) Pulse Polio, (d) National Disease Control Programme, (e) Inter-sectoral convergence and (f) any other programme which the GOI/ State Fund may take up under DSHM. The concurrent auditors are required:
  - To review of the SHS Accounts and expenditure incurred by the SHS
  - To audit of Financial Statements of SHS
  - To certification of the Statement of Expenditure
  - To review and analysis of the Age wise and Party Wise Advances Report
  - To comparison between financial and physical performance and analysis
  - To visits to each IDHS at least once in a financial year.
  - To fill the checklist provided
  - Vetting of the district ATRs and providing observations thereon
  - To evaluate internal/ account control system of SHS (D),
    - a. ensuring that charges to the NHM are proper and supported;
    - b. managing cash on hand and in bank accounts;
    - c. procuring goods, services and construction activities;
    - d. managing inventory and receiving functions;
    - e. managing personnel functions such as timekeeping, salaries, and benefits:
    - f. managing and disposing of commodities (such as vehicles, equipment, and tools, as well as other commodities) purchased either by the DHS or directly by SHS/ GOI; and
  - To 100% vouching of SHS at SPMU and unit visited by auditor.
  - To any other evaluation work, as desired by the State Audit Committee
  - To examine and ensure that the books of accounts of SHS are maintained accurately and in are updated in a timely manner as per operational guidelines for financial management.
  - To express an opinion on whether the expenditure reported by the DHS to the SPMU for the NHM project / State Govt. projects through the Financial Management Report (FMR)/ statement of expenditure (SOE), presents fairly and accurately, in all material aspects.
  - To evaluate the system with regard to advance tracking with a view to follow up and timely settlement of advances. The auditor should make sure that the advances are excluded from being shown as expenditure in the FMRs/ SOEs.
  - To evaluate and obtain a sufficient understanding of SHS (D) and other implementing unit's internal control structure related to implementation of NHM programmes and payment process, collection and reliability of data used. They are required to evaluate the control environment, the adequacy of the accounting systems, and control procedures. This evaluation must include, but not be limited to the control systems for:
    - a. ensuring that charges to the NHM are proper and supported;
    - b. managing cash on hand and in bank accounts;
    - c. procuring goods, services and construction activities;
    - d. managing inventory and receiving functions;
    - e. managing personnel functions such as timekeeping, salaries, and benefits;
    - f. managing and disposing of commodities (such as vehicles, equipment, and tools, as well as other commodities) purchased either by the SHS (D) or any other Unit visited and

- To perform tests to determine whether the SHS (D) and other implementing units complied, in all material aspects, with the terms, conditions and guidelines laid down for individual activities and applicable laws and regulations so far as it relate to the NHM/State project.
- To determine whether the SHS (D) has taken corrective action on prior audit report recommendations.

An auditor is also being appointed to conduct the concurrent audit of the State Health Society (SHS) established under NHM programme.

Concurrent auditor of state health society will function as nodal auditor for the NHM who will oversee the work of all District Concurrent Auditors. For ensuring quality and timely completion of the whole audit exercise, the District Auditors are expected to cooperate and comply with the directions of the nodal auditor as and when given and will provide necessary information when demanded. He has to prepare executive summary on the basis of District Audit Report.

**UIDELINES CUM CHECKLIST FOR AUDIT OF STATE HEALTH SOCIETIES UNDER NHM** 

## **GUIDELINES CUM CHECKLIST FOR AUDIT OF STATE HEALTH SOCIETIES UNDER NHM**

Note: If the answer for any of the item below is adverse (i.e. "NO"), please give details on a separate sheet.

	Questionnaire Remarks	
A. REQU	JIREMENTS AS PER GOI GUIDELINES	XZ AX
2	Whether FMRs /SOEs are based on the books of accounts?	Yes/No Yes/No
	Whether advances are shown as expenditure in the FMRs?If yes, give details.	
3	Whether SOEs are being prepared in the format prescribed by GOI?	Yes/No
1	Whether FMR reporting is being done on time every quarter?	Yes/No
5	Whether the concurrent auditor has audited the Monthly FMR?	Yes/No
5	Whether statement of Fund Position is being set along with FMRs?	Yes/No
7	Whether Monthly Bank Balance Position Reports are sent to GOI regularly in the prescribed format?	Yes/No
3	Whether the concurrent auditor has audited the Statement of Fund position? Yes/No	ļ
9	Whether Provisional Utilization Certificate for the last financial year has been set to GOI?	Yes/No
10	Whether Provisional Utilization Certificate set to GOI have been audited by concurrent auditor?	Yes/No
11	Whether statutory annual auditor has been appointed on the due date, i.e. 31 <sup>st</sup> March.	Yes/No
12	Whether the appointment of statutory auditor has been intimated to GOI?  Yes/No	<u> </u>
13	Whether the delegation of Administrative and Financial Power has been done as per the GOI Guidelines?	Yes/No
14	Whether Financial and Accounting unification has taken place in the SHS as per OI notification No. 107/FMG/2005-06 dated 14-12-2006?	Yes/No
15	Whether the last annual financial statements were prepared in the format prescribed by GI\OI?	Yes/No
16	Whether The SHS has Sent Action Taken Report (ATR) on the last statutory audit report of the DHS to the SHS?	Yes/No
B. MAIN	TENANCE OF BOOKS OF ACCOUNTS	
1.	Whether books of accounts are maintained on computerized software?  Note:- If accounts are maintained on standard accounting software, strike out the points not applicable in the relevant rows below.	Yes/No
	2. Whether cash book is being maintained if the format prescribed? (Annexure' A	
3.	Whether separate Cash Books with Cash and Bank Balance on Cash System of accounting are being maintained properly for different projects (RCH, NRHM, SIP etc.) and are up-to-date?	Yes/No
4.	Whether Cash Book is closed daily by 4 p.m. and is authenticated and duly signed by authorized signatory on dally basis?	Yes/No
	5. Whether the Society is carrying heavy cash balances i.e. exceeding Rs. 5000/	
6.	If the answer to above is in positive, please give the no. of cases and the reasons therefore.	Yes/No
7.	Whether appropriate insurance cover is there for excess cash held by the State Health Societies?	Yes/No

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8.	Does the physical cash tallies with that entered in Cash Book? Give dates on which	
	verified and the cash balance with DHS on that day.	
9.	Whether Petty Cash Book is being maintained properly?	Yes/No
10.	Whether Cheques issued register is being maintained properly?	Yes/No
11.	Whether Registers of Bank Drafts received and Bank Drafts Issued are being maintained?	Yes/No
12.	Whether updated pass book/ bank statement is available?	Yes/No
13.	Whether Bank reconciliation is prepared on a Monthly basis as per Annexure-F?	Yes/No
14.	Whether proper explanations has been given by the persons responsible regarding	Yes/No
	unreconciled entries / Please give detailed list of unreconciled and unexplained entries.	
15.	Are Ledgers being maintained properly?	Yes/No
16.	Whether Journal register maintained?	Yes/No
17.	Whether Budget Receipt & Control Register is being maintained in the format given in	Yes/No
	Annexure "B"?	
18.	Whether Register for advances maintained as Advances given	Yes/No
	■ to District Societies	
	■ to Staff?	
	To Contractors/suppliers /CHCs/PHCs, and	
	■ TA/DA advance	
	■ NGOs/ Other Voluntary Agencies	
19.	Whether Register for Staff Payments maintained?	Yes/No
20.	Whether Stock Registers are being maintained properly for: <b>0</b>	Yes/No
	Civil Work <b>0</b> Machinery & Equipment <b>0</b> Furniture & Other	
	non-consumable articles <b>0</b> Register for drugs & medicines <b>0</b>	
	Register for consumable articles	
21.	Is register of Investments being maintained properly?	Yes/No
22.	Whether Dispatch Register maintained properly?	Yes/No
23.	Whether Office attendance register is there and maintained properly?	Yes/No
24.	Whether all the files of the Society are systematically numbered and recorded in the File	Yes/No
	Register?	
	G A THOOME	·
RECEIPT		
25.	Whether DD received register is being maintained properly?	Yes/No
		Yes/No Yes/No

		T
27.	Whether Grants received have been recorded under proper heads according to	Yes/No
	the purpose for which it was received?	
	eg. towards RCH flexi pool. Pulse polio, EC-SIP, DFID etc.	
). PAY	MENTS & EXPENDITURE	
28.	Whether there is any significant delay in sending the funds to districts after their receipt	Yes/No
	from GoI?	
29.	Whether all the vouchers are checked for the payments made? (Check all vouchers	Yes/No
	above Rs. 10,000/- and test check remaining vouchers).	
0.	Whether vouchers have been filled properly and complete in all respect?	Yes/No
1.	Whether all the vouchers are scrolled or not and entered into the Cash/Bank Book	Yes/No
		105/110
12	properly?	XZ OX
2. 3.	Whether all vouchers are supported with appropriate documentary evidences?	Yes/No Yes/No
·3.	Whether necessary approval from appropriate authority has been taken for expenditures	Y es/No
	made?	
34.	Whether all the approvals are within the sanctioning powers of the sanctioning	Yes/No
	authority?	
35.	Whether procedure for obtaining the sanctions has been followed? If no, pl specify the	Yes/No
	no. of cases in which it is not followed?	
6.	Whether expenditures classified into Capital and Revenue properly?	Yes/No
7.	Whether expenses are debited to proper activity for which it was given?	Yes/No
8.	Whether all the payments have been classified into as Disbursements out	Yes/No
	of Grants-in-aid received from	
	D CV FI 111	
	a. RCH Flexible pool b. Mission flexible pool	
	c. Routine Immunization	
	d. Pulse polio immunization	
	e. NDCPs Programmes such as TB, Malaria, Blindness etc.	
	f. Any other grants	
9.	Whether the amount is been actually utilized for the purpose for which it was	Yes/No
	disbursed? If no. pl. give details.	
10		Yes/No
-0	Whether there is any deviation between the amount of expenses shown as per Income	105/110
	& Expenditure and as per FMRs submitted by State Health Society to GoI?	** **
1.	If yes, quantify the difference activity wise.	Yes/No
	ET SIDE d Assets	
12.		Yes/No
	Whether fixed assets register has been maintained in the prescribed format? (see	105/110
2	Annexure 'C')	X7 /N1 -
3.	Is the procedure for purchase of Fixed Assets being followed? Report	Yes/No
	deviation if any.	
	Door physical stock talling with that recorded in register?	Yes/No
	Does physical stock tallies with that recorded in register?	103/110
. Adva	ances	
<b>. Adva</b> 15.	Whether advances are given after following required procedure?	Yes/No
14. <b>5. Adva</b> 15. 16.	ances	

Appendix - III

	Appendix - III	
48.	Specify whether as Age analysis of Advances has been maintained as per format	Yes/No
	given? (Annexure 'E')	
49.	Whether there are huge unadjusted advances (say more than one month)?	Yes/No
50.	If the answer to above is affirmative please give details of such unadjusted advances	Yes/No
	and the reasons for not adjusting the same.	
	BILITIES SIDE	
	nts/Funds Received	
51.	Whether grants-in-aid received have been properly classified as that received from GoI	Yes/No
	towards -	
	a. RCH Flexible pool	
	b. Mission flexible pool	
	c. Routine Immunization	
	d. Pulse polio immunization	
	e. Individual NDCPs	
	f. Any other grant	
b. Capit	tal Fund	
52.	Whether Capital Fund Account has been created to the extent of fixed assets purchased	Yes/No
	and capitalized?	
G. STA	TUTORÝ REQUIREMENTS	1
c. Tax l	Deducted at Source (T.D.S.)	
53.	Whether T.D.S. has been deducted appropriately where ever required?	Yes/No
54.	Whether tax has been deducted at source at the rates prescribed? Give list of cases	Yes/No
	where tax has not been deducted or has been deducted short (for rates of deduction of	
	tax refer Annexure 'F')	
55.	Whether Monthly returns of T.D.S. in the form prescribed have been filled in time? If	Yes/No

## b. Other requirements

not, state reasons.

56. Whether the Society is registered with Income Tax Authorities for exemption from Yes/No paying Income Tax under relevant section/s?

## **For State Programme Management Unit**

(To be compiled by the Monthly Auditor of the State Health Society) FORMAT FOR MONITORING STATE HEALTH SOCIETIES

ON THE BASIS OF MONTHLY CONCURRENT AUDIT

REPORTS

Month/Year	
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Note: This format will be based on district reports received

S.No	Name of the District	Concern areas	Recommended corrective action

## **Letter of Transmittal**

To, Mission Director, State Health Society, Delhi B-wing, 6<sup>th</sup> floor, Vikas Bhawan-II, Civil lines, New Delhi

Dear Sir,

We, the undersigned, offer to provide the audit services for [Insert title of assignment] in accordance with your Request for Proposal dated [Insert Date]. We are hereby submitting our Proposal, which includes this Technical Proposal, and a Financial Proposal sealed under a separate envelope.

We are submitting our Proposal and declare that all the information and statements made in this Proposal are true and accept that any misinterpretation contained in it may lead to our disqualification.

The prices quoted by us in the Financial Proposal are valid till six months from the date of submission of the quotation. We confirm that this proposal will remain binding upon us and may be accepted by you at any time before the expiry date.

Prices have been arrived independently without consultation, communication, agreement or understanding (for the purpose of restricting competition) with any competitor.

We agree to bear all costs incurred by us in connection with the preparation and submission of the proposal and to bear any further pre-contract costs.

We understand that State Health Society Delhi is not bound to accept the lowest or any proposal or to give any reason for award, or for the rejection of any proposal.

I confirm that I have authority of [Insert Name of the C.A. Firm] to submit the proposal and to negotiate on its behalf.

Yours faithfully,

(

# Expression of Interest for hiring of Chartered Accountant Firm for the Concurrent Audit of the accounts of State Health Society on Monthly basis

Sta	tus of Firm Pai	tnership	_   Sole Proprietorship	lI
1.	(a) Name of the firm (in capital le	tters)		
	give telephone no. &			e-mail address)
	(c) C&AG Empanelment No			
2.	ICAI Registration No.	Region Name_	Region Code	
3.	Date of establishment of the firm	:		
S.No	Criteria	Numbers In figures		
1	No. of partners - FCA ( as per IC.		Name of Partners/ Proprietor	Enclose ICAI certificate as
	Certificate as on 01.01.2017/20	18		on 01.01.2017/2018
2	Years of partners (FCA)		Partner wise details	As per ICAI certificate as on
	association with the firm			01.01.2017/2018
	Partner A + Partner B + Partner			
	C + Partner D + (Total of all)			
3	No. of Staff			
i.	Qualified ( certified CA )		Name of Qualified Staff	Enclose ICAI certificate
ii.	Semi Qualified (CA Inter)		Name of semi Qualified Staff	Enclose documentary proof.
4	Nature of Experience			
	(giving Turnover/Project Cost/Y	ears		
	of experience of the entities/pr	ojects		
	audited)			
i.	Statutory Audit assignments in S	Social	Name of Organization, turnover	Enclose Appointment Letter
	Sector Projects / External Aided		& year of audit	of Audited Organization
	Projects			

ii.	Corporate /commercial sector	Name of Organization ,	Enclose Appointment Letter
	statutory audit assignments of firms	turnover & year of audit	of Audited Organization
	having turnover of more than 20		
	Crores Except Bank Branch audit		
5	Total Average Annual turnover of		Enclose Audited balance
	the firm in last three years		Sheet / certificate from
			CA firm
6.	Head/Branch office in Delhi	HO Address	As per ICAI certificate

#### Note: .

- 1- CA firms shall provide their latest Certificate of Firm Constitution as on 1<sup>st</sup> January of 2017/ or 2018 issued by ICAI in support of 1,2,6 above, ICAI certificate/ other documentary evidence in support of 3 and appointment letters from audited organizations in support of 4(i.,ii)
- 2- CA firms should provide Audited balance Sheets / certificate from CA firm in support of pt.5.
- 3- All documents submitted should be duly self attested.
- 4- An EMD of Rs. 10,000/- only by Bank Draft/FDR payable to State Health Society NUHM Flexible pool Delhi

**Supporting Documents for Eligibility Criterions:** Following supporting documents must be submitted by the firm along with the technical proposal:

- 1. Chartered accountants firms registered with ICAI as on 01.01.2017/2018 or C&AG empanelment certificate for the F.Y. 2016-17/2017-2018
- 2. Firm must submit an attested copy of Certificate of ICAI as on 01.01.2017/2018 in support of establishment of CA firm and Head Office in Delhi.
- 3. The firm must submit a copy of the balance sheet for the last three years.
- 4. The firm must submit the previous appointment orders in support of the point no.4 of appendix-II .

#### **Undertaking**

I/we do hereby declare that the above mentioned information are true & correct and I/ We also
undertake to abide the terms & condition of the contract and would make compliance of terms laid-
down in the contract if executed by us with the State Health Society
Date:
Place:

Signature of Authorised Signatory of the Firm along with seal of firm

## **FORMAT FOR FINANCIAL BID**

Particular	Amount Fees per month (in Rs.) inclusive of taxes.
Total monthly fees inclusive of TA/DA for all the programs as mentioned at s.no3 in TOR for:  1. State Level (programs runs at separate locations)	
Total	

(Rs. In words .....)

(Signature of Authorized person)

### **Format of CONTRACT**

THIS CONTRACT ("Contract") is entered into this [insert starting date of assignment] 2018, by and between [name of STATE HEALTH SOCIETY,] ("the Client") having its principal office at [insert SHS's address], and [insert Firm's/Auditor's name] ("the Auditor") having its principal office located at [insert Firm's/Auditor's address] for the Financial Year 2018-19.

WHEREAS, the Client wishes to have the Auditor perform the services hereinafter referred to, and WHEREAS, the Auditor is willing to

perform these services, NOW THEREFORE THE PARTIES hereby agree as follows:

#### 1. Services

- (i) The Auditor shall perform the services as per RFP & TOR.
- (ii) The Auditor shall submit to the client the reports in the form and within the time periods specified in RFP and scope and coverage given into RFP.
- (iii) The Auditor shall submit the financial statements within stipulated time of monthly basis.

#### 2. Term

The Auditor shall complete the Monthly Concurrent Audit of DHS and SHS and NDCPs in such a manner that the Monthly Audit Reports should be submitted by 10<sup>th</sup> of next month.

#### 3. Payment

A. <u>Ceiling</u> for Services rendered pursuant the Client shall pay to the Auditor an amount not to exceed Rs. per month for amount has been established based on the understanding that it includes all of the Auditor's cost and profits.

#### B. <u>Schedule of Payments</u>

The schedule of payment is specified below:

All amount will be payable by the State Health Society/DHS at State level/District level which is inclusive of T.A./D.A. and other expenses etc. no expenses shall be claimed by the auditor except their Audit Fees in accordance with the eligibility laid down in the RFP.

## 4. Project Administration

A. Coordinator.

State finance Manager and State Accounts Manager will act as Coordinator on behalf of the client and will be responsible for the coordination of activities under this Contract, for acceptance and approval of the reports and of other deliverables by the Client and for receiving and approving invoices for the payment.

## PerformanceStandards

The Auditor undertakes to perform the Concurrent Monthly Audit Services with the highest standards of professional and ethical competence and integrity in line with the Engagement & Quality Control Standards issued by ICAI. Specific reference is invited to standard (SA 600 - AAS 10- relying on work of another auditor) and SA 230 (AAS 3 - Documentation). The Auditor shall promptly replace any employees assigned under this Contract that the Client considers unsatisfactory and any substitution of staff, if necessary, shall be with a staff of at least the same level of qualifications.

### 6. Assignment

The Auditor shall not assign this Contract or sub-contract any portion of it without the Client's prior written consent.

#### 7. Ownership of material

Any studies reports or other material, graphic, software or otherwise, prepared by the Auditor for the Client under the Contract shall belong to and remain the property of the Client. The Auditor may retain a copy of such documents and software.

## 8. Law Governing Contract and Language

The Contract shall be governed by the laws of Government of India and the language of the Contract shall be English.

### 9. Dispute

Any dispute arising out of the Contract, which cannot be amicably settled between the parties, shall be referred to adjudication/arbitration in accordance with the laws of the Government of India.

FOR THE CLIENT	FOR THE AUDITOR
Signed by	

Title:

Title: Signed by The Name and address of the state Health Society, District Health societies and vertical programs (NDCPs) and the details of the contact persons at the district in the state of Delhi are as follows:

Annexure 1

State Concurrent Auditor has to visit at following spots monthly for audit.

Sr. no	Division	Finance/ Accounts Manager/ Assistant	Address	
1	State Health Society (Delhi)	Mr. Mukesh kr. Gupta (9312833914) Mrs. Komal Mehra (9871654562)	State Program Management Unit, DSHM, B-wing, 6 <sup>th</sup> floor, Vikas Bhwan-II, Civil lines, New Delhi-110054	
2	RCH	Mr. Bhardwaj (9891758585)	Directorate of Family Welfare, 7th Floor, (B) wing, Vikas Bhawan-II, Civil Lines, Delhi-110054	
3	IDSP	Mr. Jitender	Dengue Control Cell, 3rd floor, School Block, DGD Building, Shakarpur, near Laxmi Nagar Metro Station, Delhi-92	
4	NVBDCP	(7503253562)	Dengue Control Cell, 3rd floor, School Block, DGD Building, Shakarpur, near Laxmi Nagar Metro Station, Delhi-92	
5	NPCB NPPCD	Mr. R. D.Joshi (9899015563)	Directorate of Health Services, Sehkar Bhawan, 2 <sup>nd</sup> Floor, Sector- 20, Dwarka, Delhi- 110077	
6	RNTCP	Mr. Kuldeep (9818747200)	Delhi Govt. Dispensary Complex, First Floor, Gulabi Bagh, Delhi	
7	NLEP	Mr. R. D.Joshi (9899015563)	DGHS NLEP, Pandit Deepchand Sharma Sehkar Bhawan, 2 <sup>nd</sup> Floor, Sector- 20, Dwarka, Delhi- 110077	
8	NIDDCP	Madhulika (9990388102)	Room No. 536-37, Ist Floor, Blood Bank, Guru Teg Bahadur Hospital, New Delhi	
9	NPCDCS	Mr. Jitender (7503253562)	Directorate of Health Services, F-17, Karkardooma Complex, Delhi-110032	
10	NPHCE	Mr. Subodh (8383855177)	DGHS, Pandit Deepchand Sharma Sehkar Bhawan, 2 <sup>nd</sup> Floor, Sector- 20, Dwarka, Delhi- 110077	
11	NTCP	Mr. Subodh (8383855177)	DGHS, Pandit Deepchand Sharma Sehkar Bhawan, 2 <sup>nd</sup> Floor, Sector- 20, Dwarka, Delhi- 110077	
12	NMHP	Mr. Mukesh kr. Gupta (9312833914) Mrs. Komal Mehra (9871654562)	Institute of Human Behaviour & Allied Science, Dilshad Garden Vasant kunj, Delhi - 110057	

Apart from above the State Concurrent Auditor has to cover all the district health societies at least once as mentioned below during the audit period.

S. No.	Name of the State, District &	Address for communication	Designation and telephone numbers of the contact person	
	program			Manager
	1.	Integrated District Health Society, East	District Program Management Unit, IDHS East, dispensary Building, A-Block, Surajmal Vihar, Near Jain Temple, Delhi-110092	01122374791
2.	Integrated District	District Program Management Unit, IDHS	01122593433	7503291980
	Health Society, Shahdara	Sahahdara, DC office Complex, B-Block, Weaver's complex, Nand Nagri, Delhi-110093		8130866177(DPM)
3.	Integrated District Health Society, West	District Program Management Unit, IDHS West, DGD, A-4, S.S. Mota singh Marg Janak Puri New Delhi-58	01125452544	9911019293 9968290354 (DPM)
4.	Integrated District Health Society, North	District Program Management Unit, IDHS North, Delhi Govt. Dispensary Building, 2 <sup>nd</sup> floor, Shahzada Bagh industrial area, Phase-II, Near inderlok Metro station, Delhi-110035	01123642497	9911456123 9810078358 (DPM)
5.	Integrated District Health Society, North- East	District Program Management Unit, IDHS North East, DC office Complex, B-Block, Weaver's complex, Nand Nagri, Delhi-110093	01122593433	7503004709
6.	Integrated District Health Society, North- west	District Program Management Unit, IDHS North west Delhi Govt. Dispensary Building, 2 <sup>nd</sup> Floor, Sector-13, Rohini, Awantika, Delhi-110085	01127516640	9999948400 9910023637 (DPM)
7.	Integrated District Health Society, South	District Program Management Unit, IDHS south, PVR complex, 2 <sup>nd</sup> Floor, DGD Building, Saket, Delhi-17.	011- 26561371/72	9555192606 9968942665 (DPM)
8.	Integrated District Health Society, South East	District Program Management Unit, IDHS south East, PVR complex, 1 <sup>nd</sup> Floor, DGD Building, Saket, Delhi-17.	011- 26566592/90	9717408889 9958650713 (DPM)
9.	Integrated District Health Society, South- West	District Program Management Unit, IDHS south west, 2 <sup>nd</sup> floor, Dispensary complex Near Golak Dham, Sector-10, Dwarka, New Delhi-110075	01125082969	9718792819 9811622788 (DPM)
10.	Integrated District Health Society, Central	District Program Management Unit, IDHS Central, GALI NO.4, BAGICHI ALLAUDIN, NABI KARIM, PAHARGANJ, NEW DELHI-110055	01123511955	9999919255 9811945006(DPM)
11.	Integrated District Health Society, New Delhi	District Program Management Unit, IDHS New Delhi, Room No.202-203, 2 <sup>nd</sup> Floor, DGHC Building, Nangal Raya, Near Post Office, New Delhi-110046.	01128522957	9643954813 (DAM) 9999065642 (DPM)